

## Message Text

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ACTION L-02

INFO OCT-01 EUR-12 ISO-00 SCA-01 CIAE-00 INR-07 NSAE-00

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FM AMEMBASSY BERLIN

TO SECSTATE WASHDC 335

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TEHERAN

AMEMBASSY VIENNA

USMISSION USBERLIN

C O N F I D E N T I A L BERLIN 5165

E.O. 11652: GDS

TAGS: PFOR, CGEN, CASC, GE, US

SUBJECT: CONSULAR NEGOTIATIONS WITH GDR: THE EXPERIENCE  
OF OTHER COUNTRIES

DEPARTMENT PASS SCA, EUR/CE AND L

1. WE HAVE BEEN IN TOUCH WITH DIPLOMATS FROM VARIOUS  
COUNTRIES TO SEE WHAT THEIR EXPERIENCE HAS BEEN IN  
CONSULAR CONVENTION NEGOTIATIONS WITH THE GDR. THE  
EXPERIENCE OF THE UK, FRANCE, THE FRG AND AUSTRIA HAS  
BEEN REPORTED IN OTHER MESSAGES.

2. UNITED KINGDOM- SEE BERLIN 5124.

3. FRANCE- AS REPORTED PREVIOUSLY, AMBASSADOR DE  
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CHALVRON SAID FRANCE HAS NOT ENTERED INTO NEGOTIATIONS

AND HAS NO PLANS TO DO SO IN THE FORESEEABLE FUTURE.

4. FRG-S REPORTED, MR. GAUS HAS EXPRESSED INTEREST IN THE US/GDR NEGOTIATIONS, AND HOPES TO BE KEPT ADVISED OF DEVELOPMENTS. (BERLIN 5109).

5. BELGIUM- THE GDR HAS GIVEN A DRAFT CONSULAR AGREEMENT TO THE BELGIAN GOVERNMENT. THE BELGIAN AMBASSADOR HAS TOLD US THAT HIS FIRST IMPRESSION AS A LAWYER OF THE FRG POSITION ON NATIONALITY IS THAT IT IS OF QUESTIONABLE INTERNATIONAL LEGALITY. BELGIUM DID NOT WANT TO GET INVOLVED IN THE "NATIONALITY" ISSUE, AND HAS LEVERAGE TO RESIST ON THIS ISSUE AS THE GDR IS ANXIOUS TO OPEN A CONSULAR OFFICE IN ANTWERP. BELGIUM HAS NO INTENTION OF OPENING ANY OFFICE IN GDR OTHER THAN PRESENT OFFICE IN BERLIN. WHILE SOMEWHAT AMBIVALENT, HE LEFT THE IMPRESSION THAT BELGIUM IS NOT INTERESTED IN AN AGREEMENT, BUT LIKE SOME OTHER COUNTRIES IS WATCHING THE OUTCOME OF UK/GDR AND U.S./GDR NEGOTIATIONS.

6. ITALY-AMBASSADOR AILLAUD SAID ITALY HAD ENTERED INTO NEGOTIATIONS BUT HAD REACHED AN IMPASSE ON GERMAN NATIONALITY AND OTHER ISSUES. NEGOTIATIONS ARE "IN SUSPENSE" WHERE HE EXPECTED THEM TO REMAIN. A RESOLUTION OF THE NATIONALITY ISSUE BY BRITAIN AND AUSTRIA MIGHT BRING THE ITALIAN NEGOTIATIONS BACK TO LIFE.

7. THE NETHERLANDS- THE DUTCH DCM HAS TOLD US HIS COUNTRY WILL NOT ENTER INTO A CONSULAR CONVENTION WITH THE GDR OR ANY OTHER COUNTRY THE DUTCH BELIEVE THE VIENNA CONVENTION IS ADEQUATE TO THEIR NEEDS, AND HAVE ONLY ONE CONSULAR CONVENTION NEGOTIATED IN THE 1950'S WITH THE USSR.

8. SWEDEN- THE SWEDISH DCM HAS TOLD US THAT SWEDEN, AS WELL AS DENMARK AND NORWAY, ARE WILLING TO RELY ON THE VIENNA CONVENTION AS A BASIS FOR SCANDINAVIAN CONSULAR RELATIONSHIPS WITH THE GDR. STJERNBERG NOTED THAT THE SUBJECT OF A POSSIBLE CONSULAR CONVENTION IS RAISED PERIODICALLY BY GDR OFFICIALS WHEN THE SWEDISH CONFIDENTIAL

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AMBASSADOR IS CALLING ON THEM TO DISCUSS OTHER MATTERS. THE SWEDISH THUS FAR HAVE BEEN ABLE TO PUT THE GDR REPS OFF AND WOULD LIKE TO CONTINUE TO DO SO AT LEAST UNTIL THE MATTER OF A CONSULAR CONVENTION WITH AUSTRIA AND OTHER WESTERN COUNTRIES HAS BEEN DECIDED. HE OBSERVED, HOWEVER, THAT SWEDEN IS IN A SOMEWHAT VULNERABLE POSITION BECAUSE THE SWEDISH GOVERNMENT CONCLUDED A CONSULAR CONVENTION WITH ROMANIA IN 1974, A FACT WHICH IS UNDOUBTEDLY KNOWN

TO THE EAST GERMANS.

9. DENMARK- DANISH DCM DAHLGAAR SAID THAT HIS COUNTRY HAS NOT FELT THE NEED TO NEGOTIATE A CONSULAR CONVENTION AND BELIEVES THAT THE VIENNA CONVENTION IS SUFFICIENT FOR DENMARK'S CONSULAR RELATIONS WITH THE GDR.

10 TURKEY- TURKEY DOES NOT INTEND TO NEGOTIATE A CONSULAR AGREEMENT.

11. MEXICO - AMBASSADOR NAVARRETE HAS TOLD US MEXICO HAS NOT CONSIDERED ENTERING CONSULAR NEGOTIATION AS IT HAS HAD NO PARTICULAR PROBLEMS IN THIS AREA AND RELIES ON THE VIENNA CONVENTION. HE VOLUNTEERED HIS VIEW THAT THE FRG HAD NO BASIS IN INTERNATIONAL LAW IN ITS POSITION.

12. IRAN- IRANIAN COUNSELOR AJDARI SAID THAT THE IRANIANS ARE NOW INTERESTED IN NEGOTIATING TRADE AND CULTURAL AGREEMENTS, WHICH ARE UNDERWAY, AND THAT ONLY LATER WILL THEY APPROACH THE MATTER OF CONSULAR NEGOTIATIONS. THEY RECOGNIZE THAT THERE ARE A NUMBER OF SERIOUS PROBLEMS TO BE OVERCOME IN SUCH DISCUSSIONS, INCLUDING THE GERMAN NATIONALITY PROBLEM. AJDARI ALSO SAID THAT THE STATUS OF IRAN'S TUDEH PARTY REMNANTS SHELTERING IN THE GDR WAS A SERIOUS MATTER. THE IRANIANS WOULD WANT SOME KIND OF ASSURANCE ABOUT GDR CONTROLS ON FUTURE TUDEH ACTIVITIES.

13. PAKISTAN- PAKISTANI DCM SIDDIQUE SAID THAT, AS THERE WERE NOT PAKISTANIS LIVING IN THE GDR, HIS COUNTRY FELT NO NEED TO CONSIDER NEGOTIATING SUCH AN AGREEMENT.

14. JAPAN-AMBASSADOR TANI SAID THAT HIS COUNTRY HAD  
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CONSIDERED NEGOTIATING A CONSULAR AGREEMENT, BUT DID NOT THINK ONE WAS NECESSARY. HE ALSO MADE REFERENCE TO THE THORNY GERMAN NATIONALITY PROBLEM AS ONE TO AVOID IF THERE WERE NO NEED TO TAKE IT UP

15. SOCIALIST STATES- THE GDR HAS CONCLUDED CONSULAR AGREEMENTS WITH THE SOVIET UNION AND ALL OTHER EASTERN EUROPEAN STATES, THE PRC, NORTH KOREA, NORTH VIETNAM, CUBA AND THE MONGOLIAN PEOPLES REPUBLIC.COOPER

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